

Message Text

CONFIDENTIAL

PAGE 01 STATE 164711 TOSEC 060144

20

ORIGIN L-02

INFO OCT-01 EUR-12 IO-10 ISO-00 CIAE-00 DODE-00 NSAE-00

NSCE-00 SSO-00 USIE-00 INRE-00 PM-03 H-02 INR-07

NSC-05 PA-01 PRS-01 SP-02 SS-15 CCO-00 ACDA-05 MC-02

AID-05 DHA-02 ORM-01 EB-07 COME-00 TRSE-00 XMB-02

OES-03 /088 R

DRAFTED BY L/PM:JHMICHEL/EUR/SE:NCLEDSKY

APPROVED BY H:RJMC CLOSKEY

EUR:AAHARTMAN

S/S:JLHOGANSON

----- 029515

O P 120309Z JUL 75 ZFF4

FM SECSTATE WASHDC

TO USDEL SECRETARY IMMEDIATE

INFO AMEMBASSY ANKARA PRIORITY

AMCONSUL ISTANBUL PRIORITY

USMISSION USUN NEW YORK PRIORITY

AMEMBASSY NICOSIA PRIORITY

USMISSION NATO PRIORITY

AMEMBASSY LONDON PRIORITY

AMEMBASSY ATHENS PRIORITY

C O N F I D E N T I A L STATE 164711 TOSEC 060144

E.O. 11652: GDS

TAGS:TU, GR, PFOR

SUBJECT: LEGISLATION TO RELIEVE TURKISH ARMS EMBARGO

BEGIN SUMMARY: HOUSE COMMITTEE ON INTERNATIONAL RELATIONS

FAVORABLY REPORTED TODAY THE COMPROMISE BILL ON MILITARY

SALES TO TURKEY, AFTER FIRST ADOPTING ONE AMENDMENT WHICH

UNDERCUTS EFFECT OF THIS LEGISLATION ON NEW FMS TRANS-

ACTIONS AS WELL AS SEVERAL MINOR TECHNICAL AMENDMENTS.

SUPPORT FROM SOME LIBERAL DEMOCRATS IN COMMITTEE SUGGESTS

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 164711 TOSEC 060144

GOOD PROSPECTS FOR HOUSE PASSAGE OF BILL. FLOOR ACTION

WILL NOT BE POSSIBLE UNTIL AFTER COMMITTEE REPORT IS FILED NEXT WEDNESDAY. OUR INITIAL ASSESSMENT IS THAT AMENDED BILL STILL MERITS ADMINISTRATION'S SUPPORT ON THE HOUSE FLOOR, BUT WE ARE PREPARING OPTIONS PAPER ON THIS SUBJECT WHICH WE WISH TO DISCUSS WITH YOU IMMEDIATELY UPON YOUR RETURN TO WASHINGTON. END SUMMARY.

1. H.R. 8454, SPONSORED BY MORGAN, BROOMFIELD, ET AL., WAS MARKED UP THIS MORNING BY HOUSE COMMITTEE ON INTERNATIONAL RELATIONS, WITH FOLLOWING AMENDMENTS:

(A) COMMITTEE MADE NO CHANGES TO SECTION 1 OF BILL, CONTAINING STATEMENTS OF CONGRESSIONAL POLICY REGARDING SUPPORT FOR GREECE, TURKEY AND NATO, AND ENCOURAGING MULTILATERAL PROGRAMS FOR RELIEF OF REFUGEES ON CYPRUS.

(B) SECTION 2 OF BILL AUTHORIZED RESUMPTION OF DELIVERIES ON EXISTING FMS CONTRACTS AND PERMITS ISSUANCE OF EXPORT LICENSES BOTH FOR PREVIOUS SALES AND FOR NEW SALES MADE DIRECTLY THROUGH COMMERCIAL CHANNELS. THIS RESOLVES C-130 MODIFICATION PROBLEM AND PERMITS RESUMPTION OF FMS PIPELINE TOTALING ABOUT \$185 MILLION. (NEW SALES THROUGH FMS CHANNELS ARE DEALT WITH IN SECTION 3.) ONLY CHANGE TO SECTION 2 WAS ADDITION OF PROVISIO THAT AUTHORITY FOR DELIVERIES AND LICENSES CONTINUES ONLY WHILE TURKEY OBSERVES CEASEFIRE AND NEITHER INCREASES ITS FORCES ON CYPRUS NOR TRANSFERS TO CYPRUS ANY US SUPPLIED IMPLEMENTS OF WAR. THIS IS SAME PROVISIO CONTAINED IN STATUTORY BAN ENACTED LAST DECEMBER AND REPEATED IN SECTION 3 OF THIS BILL AND ALSO IN SCOTT-MANSFIELD BILL PASSED BY SENATE. EFFECT OF AMENDMENT IS MERELY TO MAKE SAME CONDITIONS APPLICABLE TO FMS PIPELINE AND COMMERCIAL SALES.

(C) SECTION 3 OF BILL AUTHORIZED NEW FMS SALES; CREDITS AND GUARANTIES FOR TURKEY'S NATO DEFENSE NEEDS. COMMITTEE UNANIMOUSLY ADOPTED BY VOICE VOTE AND WITHOUT DEBATE AMENDMENT SPONSORED BY FRASER WHICH DELAYS EFFECTIVE DATE OF SECTION 3 UNTIL ENACTMENT OF FY 1976 AUTHORIZING LEGISLATION FOR FMS PROGRAM. THIS AMENDMENT UNDERCUTS EFFECT OF LEGISLATION BY CONTINUING THE BAN ON NEW FMS

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 164711 TOSEC 060144

SALES, CREDITS AND GUARANTIES AND AFFORDING PROPONENTS OF EMBARGO A TACTICAL ADVANTAGE IN FOREIGN ASSISTANCE BILL DELIBERATIONS.

2. ENCOURAGING NOTE IS EXPRESSION OF SUPPORT FOR AMENDED BILL BY FRASER AND FAVORABLE VOTE BY SOLARZ, BOTH OF WHOM HAD PREVIOUSLY OPPOSED LEGISLATION TO RELIEVE EMBARGO. ROSENTHAL AND RIEGLE WERE ONLY VOCAL OPPONENTS OF BILL.

THIS SPLIT AMONG LIBERAL DEMOCRATS SUGGESTS GREATER LIKELIHOOD FOR FAVORABLE ACTION ON HOUSE FLOOR THAN IN ANY PREVIOUS VOTE ON THE ISSUE.

3. A CLOSE DIVISION WITHIN THE COMMITTEE WAS EVIDENT FROM THE OUTSET. SEVERAL AMENDMENTS OFFERED BY SOLARZ WHICH WOULD HAVE HAD THE EFFECT OF DELETING SECTION 3 OF H.R. 8454 IN ITS ENTIRETY, WERE NARROWLY DEFEATED BY A 14-12 MARGIN. SEVERAL OTHER LIMITING AMENDMENTS OFFERED BY BINGHAM ON SECTION 3 SIMILARLY LOST BY ONLY A FEW VOTES. DURING DISCUSSION OF ONE OF THESE AMENDMENTS, BINGHAM TURNED TO FRASER (D-MINN) AND ASKED WHETHER ADOPTION OF THE BINGHAM AMENDMENT WOULD INFLUENCE FRASER'S POSITION ON THE BILL AS A WHOLE. FRASER TOOK AN EQUIVOCAL POSITION, STATING HE WOULD HAVE TO STUDY MATTER FURTHER.

4. THIS SET THE STAGE FOR FRASER'S PROPOSAL, WHICH HE

INTRODUCED WITH A STATEMENT THAT IF IT WERE ADOPTED BY THE COMMITTEE, HE WOULD THEN SUPPORT H.R. 8454 ON THE HOUSE FLOOR. FRASER EXPLAINED PURPOSE OF HIS AMENDMENT WAS TO GIVE ADDITIONAL TIME FOR CYPRUS NEGOTIATIONS TO PROCEED, WITHOUT INTRODUCING RIGID TIME LIMIT OF TYPE BOTH ADMINISTRATION AND VANCE-BALL HAD ARGUED AGAINST. BY RETAINING SECTION 3 IN BILL, TURKS WOULD KNOW THAT CONGRESS WAS PREPARED TO HAVE FMS SALES AND CREDIT RESUMED, BUT THAT THE HOUSE INTENDED TO LOOK AT MATTER IN CONNECTION WITH FY 1976 FMS AUTHORIZATION TO SEE IF ADMINISTRATION HAD SUCCEEDED IN ITS STATED INTENTION OF GETTING TURKS TO ADOPT FLEXIBLE POSITIONS WITH RESPECT TO CYPRUS ISSUES.

5. FRASER AMENDMENT DOES NOT RPT NOT SIGNIFICANTLY AFFECT FMS CREDIT AND GUARANTY PROGRAM BECAUSE IN ANY CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 164711 TOSEC 060144

EVENT NO SUBSTANTIAL AMOUNT OF CREDIT COULD BE PROVIDED EARLY IN FISCAL YEAR WHILE WE ARE OPERATING UNDER A CONTINUING RESOLUTION. PRACTICAL OBSTACLE CREATED BY FRASER AMENDMENT IS THAT, BY PRECLUDING FMS CASH SALES, IT PREVENTS US FROM SELLING TO TURKEY ITEMS WHICH ARE NOT AVAILABLE TO THEM FROM COMMERCIAL SOURCES, E.G., CERTAIN NAVAL SPARE PARTS AND ORDNANCE PRODUCED IN USG ARSENALS. IF AMENDED BILL WERE ENACTED IN ITS PRESENT FORM, WE WOULD BE ABLE TO APPROVE THIRD COUNTRY TRANSFERS OF US ORIGIN ITEMS ACQUIRED BY OR PRODUCED IN FOREIGN COUNTRIES UNDER COMMERCIAL ARRANGEMENTS. HOWEVER, WE WOULD CONTINUE TO BE UNABLE TO APPROVE THIRD COUNTRY TRANSFERS OF MAP OR FMS ORIGIN ITEMS UNTIL EFFECTIVE DATE OF SECTION 3 OF BILL. BILL DOES NOT AFFECT IN ANY WAY PRESIDENT'S MAP WAIVER AUTHORITY UNDER SECTION 614 (A) OF FOREIGN ASSISTANCE

ACT. THIS AUTHORITY WOULD REMAIN AVAILABLE AS POSSIBLE BASIS FOR PROVIDING NEEDED ITEMS WHICH ARE NOT COMMER- Cially AVAILABLE AND FOR WHICH NEW FMS CONTRACTS CANNOT BE SIGNED BECAUSE OF FRASER AMENDMENT.

6. PSYCHOLOGICAL IMPACT OF FRASER AMENDMENT AND POTENTIAL FOR TURKISH REACTION ARE OUR GREATEST IMMEDIATE CONCERNS. HARTMAN HAS EXPLAINED EFFECT OF BILL TO ESENBEL AND MACOMBER HAS DONE SAME FOR SENATOR INAN, WHO ATTENDED PUBLIC MARKUP SESSION THIS MORNING AND WAS OBVIOUSLY DISTRESSED OVER ADOPTION OF FRASER AMENDMENT. IN THESE DISCUSSIONS WITH TURKISH OFFICIALS WE HAVE EMPAHSIZED POSITIVE ASPECTS OF COMMITTEE ACTION AND POSSIBILITY OF AMELIORATION BEFORE COMPLETION OF LEGISLATIVE PROCESS. IN THIS CONNECTION, WE HAVE COUNSELED AGAINST TURKISH REACTION WHICH WOULD BE COUNTER-PRODUCTIVE AT THIS DELI- CATE STAGE.

7. AT REQUEST OF ROSENTHAL, CHAIRMAN MORGAN HAS ALLOWED COMMITTEE MEMBERS UNTIL WEDNESDAY TO FILE DISSENTING VIEWS. THIS MEANS FLOOR VOTE CANNOT OCCUR UNTIL NEXT THURSDAY, AND PROBABLY WILL BE DELAYED UNTIL FOLLOWING WEEK. EFFORT TO OPPOSE FRASER AMENDMENT ON HOUSE FLOOR WOULD SEEM LIKELY TO POSE SUBSTANTIAL RISK THAT BILL WOULD BE DEFEATED. PREFERABLE STRATEGY WOULD APPEAR TO BE CONCENTRATION ON AVOIDING FLOOR AMENDMENTS SO THAT

CONFIDENTIAL

PAGE 05 STATE 164711 TOSEC 060144

BILL CAN PROCEED TO CONFERENCE WITH SENATE. WE ARE PREPARING OPTIONS PAPER ON LEGISLATIVE STRATEGY FOR YOUR RETURN. INGERSOLL

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: TOSEC, LEGISLATIVE BILLS, ARMS EMBARGO, MILITARY SALES
Control Number: n/a
Copy: SINGLE
Draft Date: 12 JUL 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: CunninFX
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE164711
Document Source: CORE
Document Unique ID: 00
Drafter: JHMICHEL/EUR/SE:NCLEDSKY
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750241-0361
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750760/aaaacblw.tel
Line Count: 204
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN L
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: CunninFX
Review Comment: n/a
Review Content Flags:
Review Date: 07 MAY 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <07 MAY 2003 by ShawDG>; APPROVED <29 SEP 2003 by CunninFX>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: LEGISLATION TO RELIEVE TURKISH ARMS EMBARGO BEGIN SUMMARY: HOUSE COMMITTEE ON INTERNATIONAL RELATIONS
TAGS: PFOR, TU, GR
To: SECRETARY
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006